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TOP SECRET

BQD-M-20

33

MILITARY COUNTERMEASURES

The attached list of military countermeasures prepared by the Military Sub-Group is forwarded to the Contingency Coordinating Sub-Group for its information and use in placing selected countermeasures opposite specific contingencies for further consideration by governments as appropriate. In addition, the attached list should be useful for those future contingencies which develop differently than now anticipated or which even occur as a surprise.

Thus, this list represents a "shopping list" of countermeasures which attempts to be reasonably complete, covering the entire spectrum of contingencies in the Berlin crisis. The list includes many countermeasures for completeness' sake which governments in no way are committed to take at the present time. On the other hand, the list includes countermeasures preparatory in nature which are being taken now to some degree or should be considered for early implementation.

In the further use of this list by the Contingency Coordinating Sub-Group, it is recommended that:

a. Military advisors of the Four Powers assist the Sub-Group by providing additional information when needed to include advice pertaining to: timing, desirability of multilateral implementation or support, and feasibility and effect from a military viewpoint.

b. Whenever feasible, operational authority be delegated to appropriate commanders in order to provide them with the opportunity to exploit local incidents quickly, thus demonstrating Allied unity and determination.

DEPARTMENT OF STATE

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With concurrence of \_\_\_\_\_

Denial of \_\_\_\_\_

EO 12958, 25X D 1 5 195

PPC/HDR by PDM

Withdrawal No. 1-18

STATE DEPT. DECLASSIFICATION REVIEW

Retain class'n Change/classify to SECRET

Declassify with concurrence of \_\_\_\_\_

after 10/4/05

EO 12958, 25X (9)

IPS/CR/IR by P.Land Date 9-19-00

TAB 19

TOP SECRET

MILITARY COUNTERMEASURES

Moderate

- A-1 Increase frequency of Allied patrols into E. Berlin as required.
- A-2 Block access to East German rail yards in West Berlin.
- A-3 Intensify the checking of Soviet Military missions.
- A-4 Increase routine military traffic and patrol of autobahn as required.
- A-5 Announce movement requiring use of both lanes of the autobahn past the checkpoint. Insist that barricades be removed so that all lanes can be used.
- A-6 Increase frequency of rotation of troops into and out of Berlin.
- A-7 Augment military guards at autobahn checkpoints, on trains and at Allied airfields in Berlin.
- A-8 Initiate unilateral/tripartite military police patrols of the autobahn, on a 24-hour basis.
- A-9 Organize all military autobahn traffic to and from Berlin in convoys escorted by armed MP's equipped with two-way communications equipment.
- A-10 Increase aggressiveness of military traffic. (Aggressiveness in this sense means attitude and action, short of the use of force, which emphasizes the intent to exercise the unrestricted access rights of the Allies with minimum delay. Examples include: advance warning that delay will not be tolerated in checkpoint clearances, photographing officials who delay movements, and moving forward promptly on orders of convoy commander after a reasonable wait if it appears that delay will be excessive.)
- A-11 Reinforce border patrols of German frontier police (Bundesgrenzschutz) and Allied troops on the demarcation line and within Berlin.
- A-12 NATO units conduct fleet exercises in Central and Eastern Mediterranean, North Atlantic, and Baltic.
- A-13 Intensify ASW surveillance of Bloc submarines.
- A-14 Conduct carrier operations in Central and Eastern Mediterranean.
- A-15 Conduct submarine exercises in Mediterranean, North Atlantic and/or Pacific.

TOP SECRET

- 2 -

- A-16 Conduct intensive ASW exercises in North Atlantic, Mediterranean and Pacific. Conduct amphibious exercises in the North Sea area.
- A-17 Continue air surveillance along Greenland, Iceland and UK line.
- A-18 Seventeenth Air Force conduct exercises in Europe.
- A-19 Increase reconnaissance flights in the air corridors.
- A-20 Reinforce Adiz measures.
- A-21 Intensify atomic training in NATO military forces.
- A-22 Conduct joint exercises of German and/or Allied troops together with German frontier police (Bundesgrenzschutz) and customs service (Grenzaufsichtsdienst) along the border line, outside the 5km zone.
- A-23 Conduct ground exercise in Central Europe ("LONG THRUST" now being considered).
- A-24 Conduct tripartite exercises easily identifiable with the problem of forcing access to Berlin via the autobahn.
- A-25 Continue build-up of NATO forces, especially on central front.
- A-26 Augment ASW forces in the Mediterranean.
- A-27 Augment national naval forces concurrently with effort to accelerate NATO maritime planning.
- A-28 Achieve MC 70 force goals.
- A-29 Increase air traffic (both civilian and military) in air corridors e.g., 44 commercial flights to 60 flights; 10 military flights to 20 flights.
- A-30 Increase air capability in Europe (fighter and troop carrier).
- A-31 Utilize air corridor at altitudes in excess of 10,000 feet.
- A-32 Initiate military transport flights (3-5 per week) at altitudes in excess of 10,000 feet.
- A-33 Increase the number of military personnel escorting Allied cargoes on trains transiting East Germany.

TOP SECRET

TOP SECRET

- 3 -

- A-34 Harass inland water-way traffic from East Germany to the ocean via West Germany.
- A-35 Reinforce border control and coastal surveillance.
- A-36 Develop corridors for escape from East Germany via Baltic.
- A-37 Implement appropriate alert measures in Europe to include:
- a. Intensification of security against sabotage and subversion.
  - b. Reinforcement of frontiers.
  - c. Cancellation of routine out-of-area exercises and increase in-place exercises.
  - d. Intensification of security restrictions on indigenous employees.
  - e. Increased air defense alert.
- A-38 Control radio traffic to indicate increased alert; vary pattern of detectable communications activity.
- A-39 Have General Norstad meet with major tripartite/quadripartite commanders.
- A-40 Assemble the tripartite/NATO commanders at Paris for readiness conference.
- A-41 Senior U.S. military representative meet with senior NATO military commander during the NATO Ministerial Meeting and Military Committee/Chiefs of Staff Session.

TOP SECRET

TOP SECRET

S E V E R E

- B-1 Pre-arrange for one or two Allied patrols to enter East Berlin through one checkpoint and return via another route. Have platoon/company sized force on West Berlin side of exit point authorized to use force to assure passage, if required.
- B-2 Conduct maneuver in West Berlin oriented toward probe type action toward the West.
- B-3 Increase stockpile of weapons, ammunition and military supplies in Berlin.
- B-4 Open fire if East German police and/or troops fire upon refugees after the latter have crossed the demarcation line into the FRG or sector boundary into West Berlin.
- B-5 Arrest members of East German or East Berlin police, armed forces or paramilitary formations as soon as they set foot on FRG territory or West Berlin.
- B-6 Conduct clandestine work stoppages in East Berlin (arson, bomb explosions, work stoppages, etc.)
- B-7 Require Soviets and East Berlin personnel to enter West Berlin at some crossing point other than Friedrichstrasse.
- B-8 Occupy Steinstuecken exclave and exercise rights of access thereto, including surface access.
- B-9 Build-up of forces world-wide. Continue improvement of combat readiness posture. Deploy additional forces to Western Pacific.
- B-10 Deploy additional NATO forces of nations hitherto not represented in Western Germany on FRG territory.
- B-11 Make a public announcement warning reservists to be ready to join their units.
- B-12 Recall aircraft on exercises and displays.
- B-13 Increase air defense alert, in continental United States.
- B-14 Alert additional reserve component units.
- B-15 Increase SAC degree of alert by utilizing airborne alert (currently on 50% ground alert).
- B-16 Conduct 1-2 division size maneuver in vicinity of Helmstedt.

TOP SECRET

TOP SECRET

- 2 -

- B-17 Move elements of 2nd Fleet to war stations (Northern European waters).
- B-18 Initiate at-sea harassment of USSR/GDR shipping (close surface and aerial surveillance trailing, etc.)
- B-19 Encumber USSR/GDR ships use of Kiel and/or Panama Canals through administrative action resulting in excessive delays.
- B-20 Block East German inland water-way traffic which leads to their ocean terminals.
- B-21 Issue warning to Allied merchant ships not to call at Soviet ports.
- B-22 Harass Bloc shipping in-port. Initiate harassments concerning documentation, inspection, delay or technical requirements of Soviet Bloc shipping at Allied ports. Delay ships servicing (bunkering, lightering, provisioning, naval stores) to Soviet Bloc vessels in Allied ports. Refuse ships servicing to Soviet Bloc shipping.
- B-23 Execute maritime electronic countermeasures (selective jamming of Soviet seaborne electronics and communication equipment).
- B-24 Execute inland waterway probe with military support.
- B-25 Increase air activities (surveillance and to demonstrate military presence) along Soviet Bloc borders/radar barrier, including use or resources of Far East Allies to the extent possible.
- B-26 Execute overseas aircraft squadron dispersal plan.
- B-27 Execute selected electronic countermeasures (could be counter-productive).
- B-28 Institute rail probes with military support.
  - a. Armed guards in the cabins of the locomotives.
  - b. Patrol ahead on the tracks.
  - c. Provide appropriate military support with the trains.
- B-29 Blanket the border between West and East Berlin with fog or smog.

TOP SECRET

TOP SECRET

VERY SEVERE

- C-1 Destroy barriers at Berlin crossing points.
- C-2 Cut off and take possession of small East Berlin salients which protrude into West Berlin.
- C-3 Use necessary force to remove barriers on the autobahn.
- C-4 Disperse CONUS forces.
- C-5 Seize lend-lease ships in the ports of selected Allies who have agreed to the operation.
- C-6 Seize on high seas lend-lease ships in Western Hemisphere.
- C-7 Seize lend-lease ships on the high seas but outside of Soviet air/surface protection.
- C-8 Establish security zones at sea approaches to North America, the Western Mediterranean, the Aleutians, etc., within which USSR/GDR or all Bloc shipping is subject to Allied clearance procedures. Some included measures which could be selectively applied are:
  - a. Control and search Soviet Bloc shipping transporting war material with destination to ports and areas of Western influence.
  - b. Boarding and seizure of Bloc ships in security zone.
  - c. Seizure of Elint trawlers found operating in zone.
  - d. Announcement of a "Declaration of Contraband" prohibiting shipment of Communist arms and munitions into Cuba.
  - d. Seizure of Soviet fishing vessels found operating in security zone without Allied authorization.
- C-9 Blockade of USSR/GDR or Soviet Bloc in selected areas. Some included measures which could be selectively applied are:
  - a. Deny access to Black Sea.
  - b. Deny access to and from the Baltic.
  - c. Issue declaration of contraband and control of neutral shipping outside of Soviet air/surface protection.

TOP SECRET

TOP SECRET

- 2 -

- C-10 Worldwide blockade of USSR/GDR or entire Soviet Bloc.
  - a. Deny access to Sea of Japan to all Bloc shipping.
  - b. Seize and divert Bloc shipping outside Soviet air/surface protection.
  - c. Mine selected ports and areas. (White Sea, Sea of Japan, Cola Gulf, Communist Chinese ports, etc.)
- C-11 On a selective basis, destroy Bloc aircraft which attempts to interfere with our operations.
- C-12 Undertake military actions against Communist Bloc in other areas; e.g., Southeast Asia and Cuba.
- C-13 Seize and hold small parts of East Germany.

TOP SECRET